

Disaster Risk Financing
& Insurance Program

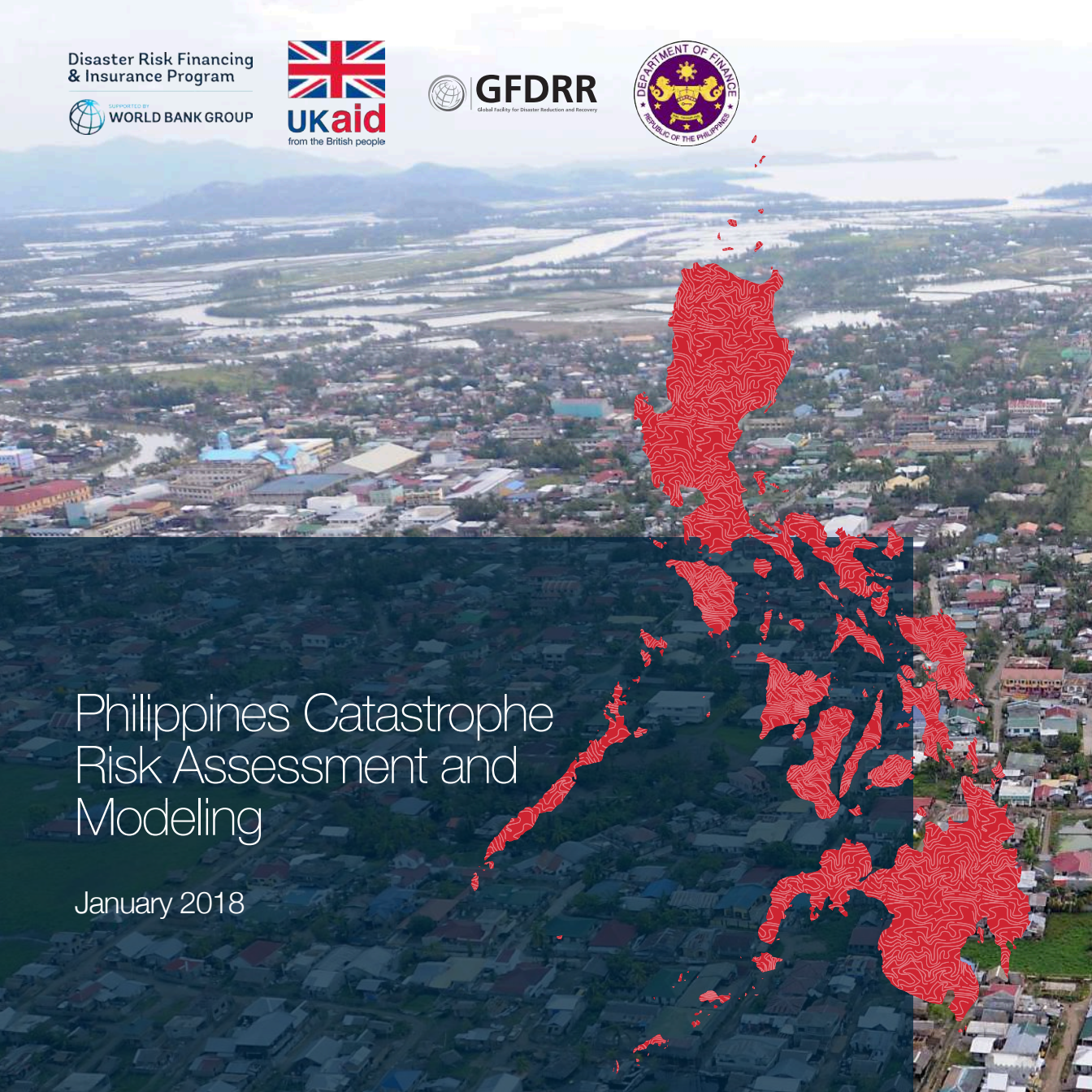


GFDRR
Global Facility for Disaster Reduction and Recovery



Philippines Catastrophe Risk Assessment and Modeling

January 2018



On a long-term average basis, the Philippines is expected to incur **177 billion PHP** per year in losses to public and private assets due to typhoons and earthquakes. In the next 50 years, the Philippines has a **40%** chance of experiencing losses exceeding **1.73 trillion PHP** and a **20%** chance of experiencing losses exceeding **2.74 trillion PHP**.

Modeled building damage and emergency losses for selected significant historical typhoons and earthquakes are presented in the tables on the opposite page.

Earthquake

| | Year | Building Damage (billions PHP) | Emergency Loss ¹ (billions PHP) |
|--------------------------------|------|-----------------------------------|---|
| Luzon (M _w 7.7) | 1990 | 131 | 21 |
| Bohol (M _w 7.1) | 2013 | 31 | 4.9 |
| Mindoro (M _w 7.1) | 1994 | 18 | 2.9 |
| Moro Gulf (M _w 8.0) | 1976 | 7.0 | 1.1 |
| Visayas (M _w 6.7) | 2012 | 1.5 | 0.2 |

Typhoon

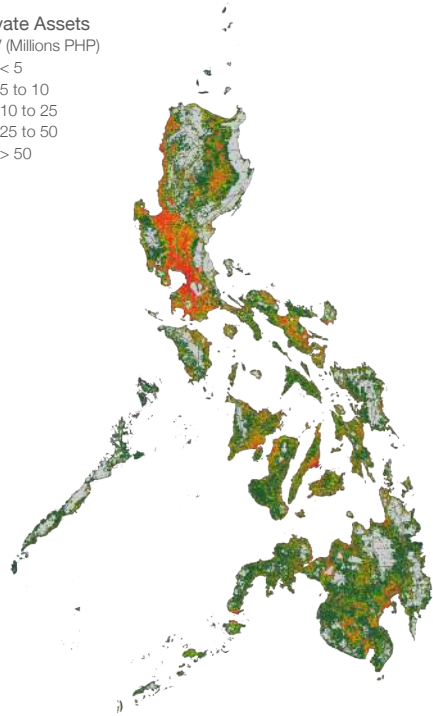
| | Year | Building Damage (billions PHP) | Emergency Loss ¹ (billions PHP) |
|---------|------|-----------------------------------|---|
| Yolanda | 2013 | 185 | 42 |
| Glenda | 2014 | 157 | 36 |
| Frank | 2008 | 112 | 26 |
| Ruping | 1990 | 76 | 17 |
| Juan | 2010 | 67 | 16 |

¹The emergency loss represents an estimate of the loss that the national government may sustain as a result of providing necessary relief and undertaking recovery efforts. This is calculated as a proportion of the direct loss.

Asset Replacement Value (ARV)

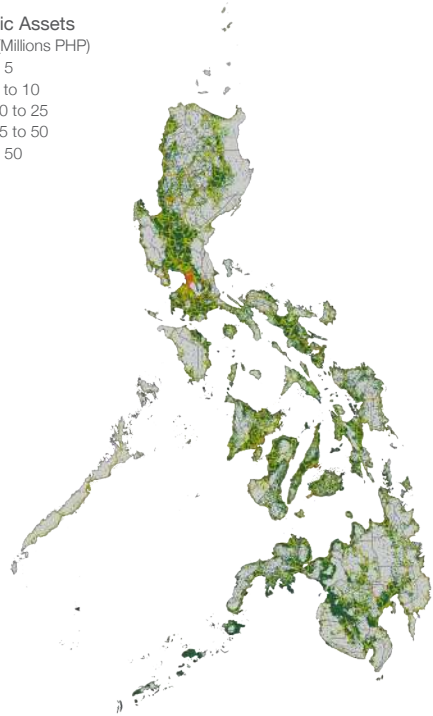
Private Assets
ARV (Millions PHP)

- < 5
- 5 to 10
- 10 to 25
- 25 to 50
- > 50



Public Assets
ARV (Millions PHP)

- < 5
- 5 to 10
- 10 to 25
- 25 to 50
- > 50



A detailed asset exposure database includes an inventory of public and private property assets at risk. Private assets include residential, commercial, and industrial buildings. Public assets include airports, ports, hospitals, clinics, power plants, prisons, public administration buildings, public schools & universities, rail tracks & stations, bridges, and roads. The database was assembled using a variety of information from official agencies in the Philippines, including the National Statistics Office, Department of Public Works and Highways, Department of Education, and numerous publicly available sources.

4 The boundaries, colors, denominations and any other information shown on the maps in this work do not imply, on the part of the World Bank Group, any judgment on the legal status of any territory, or any endorsement or acceptance of such boundaries.

A summary of the total assets (as of 2015) in terms of replacement value is presented here. The replacement value includes replacement costs of both structure and contents, when applicable.

Total Private Assets: **41.9 trillion PHP**

Total Public Assets: **2.7 trillion PHP**



94% Private Assets
41.9 trillion PHP



0.1% Public Buildings
29 billion PHP



1.5% Major Roads
681 billion PHP



0.2% Medical
76 billion PHP



0.7% Bridges
327 billion PHP



<0.1% Prisons
1 billion PHP



0.2% Rail
80 billion PHP
(including Light)



0.2% Ports
111 billion PHP



0.5% Airports
232 billion PHP



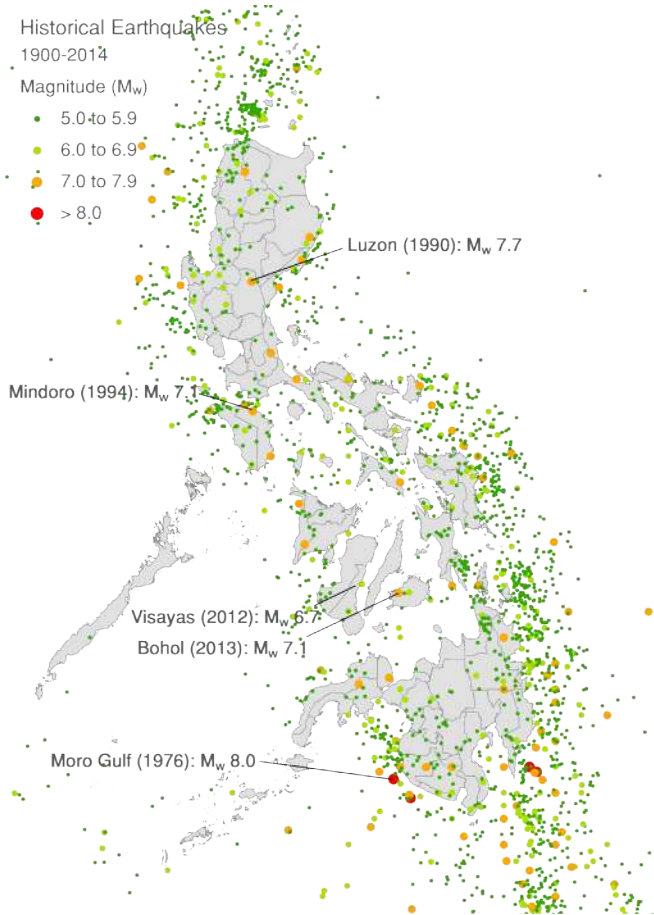
0.7% Power Plants
296 billion PHP



0.9% Education
419 billion PHP



1.0% Residual Inst.'s
462 billion PHP



The Philippines is situated along the Pacific “Ring of Fire,” which aligns with the boundaries of major tectonic plates. These boundaries contain active seismic zones, capable of generating powerful earthquakes.

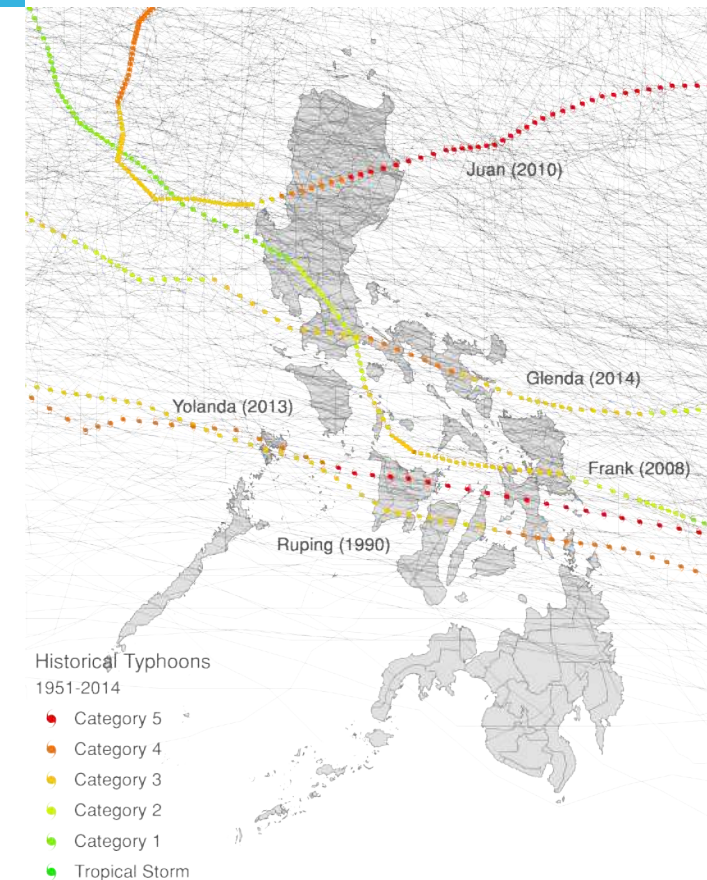
AIR’s model is developed using data from more than 80,000 historical earthquakes that have occurred within the model domain between 1600 and 2014.

The map to the left depicts historical activity in the Philippines over the past century. Five significant historical events are highlighted.

The Philippines is one of the most natural hazard-prone countries in the world, due to its location in the Northwest Pacific Basin—known for its high frequency of typhoons and accompanying damaging winds, rain, and storm surge.

According to the JTWC, since 1959, an average of 26.6 typhoons and tropical cyclones have occurred in the Northwest Pacific Basin each year.¹ Typhoon activity in the basin peaks between July and November.

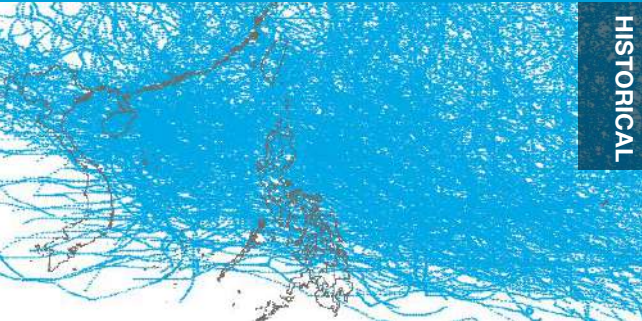
The map to the right depicts the historical record for typhoons in the Philippines between 1951 and 2014. Five destructive historical typhoons are highlighted.



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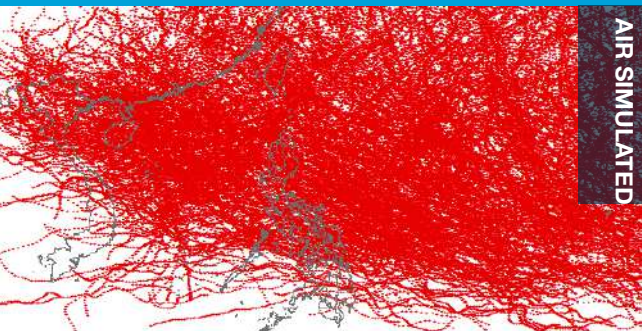
¹JTWC Annual Tropical Cyclone Report 2016: <https://metoc.ndbc.noaa.gov/ProductFeeds-portlet/img/jtwc/atcr/2016atcr.pdf>

Event Simulation



HISTORICAL

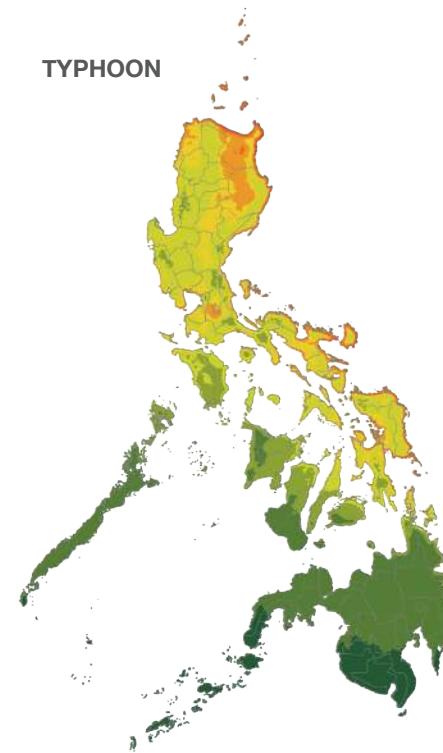
Using the historical catalogs of typhoons and earthquakes, AIR's researchers construct stochastic catalogs containing years of simulated activity that best reflect the scientific understanding of potential future events. For example, the illustration compares the historical catalog of typhoons (blue) to the AIR simulated catalog (red). The typhoon and earthquake catalogs each contain 10,000 simulations of next year's event activity.



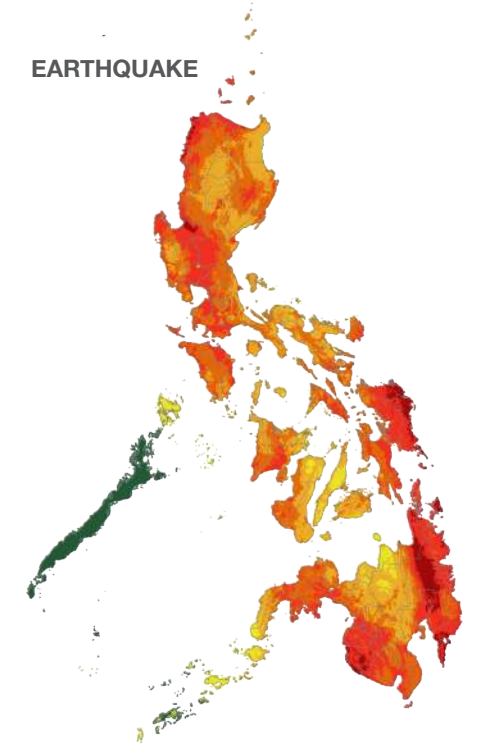
AIR SIMULATED

The simulated events are used to calculate the geographic distribution of hazard intensity associated with typhoons and earthquakes, such as wind speed and ground shaking, respectively. These intensity measures are directly related to the destructive potential of each event.

TYPHOON



EARTHQUAKE



| Category | Tropical Storm | 1 | 2 | 3 | 4 | 5 |
|------------------------|------------------|------------------------|------------------------|------------------------|------------------------|--------------------|
| Sustained Winds (km/h) | < 59 59 - 119 | 119 - 136 136 - 154 | 154 - 166 166 - 178 | 178 - 194 194 - 209 | 209 - 231 231 - 252 | 252 - 276 > 276 |
| Potential Damage | Light | Moderate | Extreme | Devastating | Catastrophic | Catastrophic |

| Instrumental Intensity | I | II-III | IV | V | VI | VII | VIII | IX | X+ |
|------------------------|----------|------------|---------|------------|-------------------|--------------------|--------------------|---------------------|------------|
| Peak Acc. (%g) | < 0.17 | 0.17 - 1.4 | 1.4 - 4 | 4 - 9 | 9 - 13 13 - 17 | 17 - 24 24 - 32 | 32 - 45 45 - 61 | 61 - 85 85 - 114 | > 114 |
| Potential Damage | None | None | None | Very Light | Light | Moderate | Moderate/Heavy | Heavy | Very Heavy |
| Perceived Shaking | Not Felt | Weak | Light | Moderate | Strong | Very Strong | Severe | Violent | Extreme |

The figures above depict the AIR simulated wind speed from typhoons (left) and ground shaking acceleration from earthquakes (right) that have a **1% probability** of being exceeded each year (i.e. **100-year mean return period**). These levels of intensity can cause severe damage to buildings and infrastructure that can lead to large economic losses and casualties.

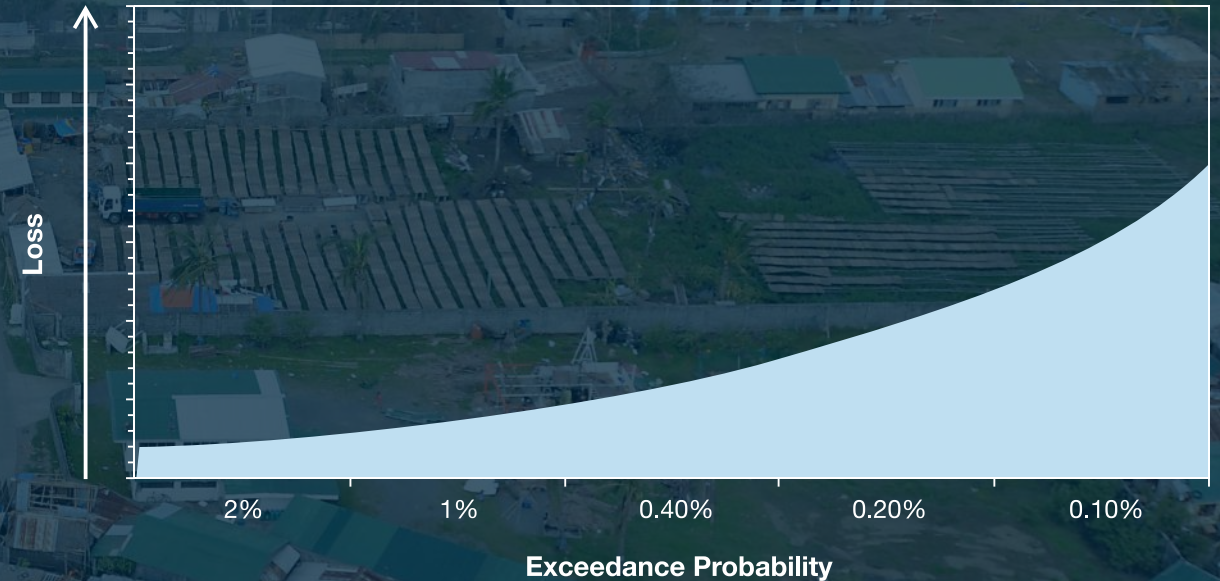
Loss Estimates

AIR's simulated event catalogs provide a measure of the likelihood of incurring a loss. These results can be used to calculate a probabilistic loss distribution, which is typically expressed as a loss exceedance probability (EP) curve. The EP curve represents the probability that a loss will be met or exceeded in any given year. The mean of this distribution is the average annual loss (AAL), or the expected loss per year, which represents the average loss a province is expected to incur each year.

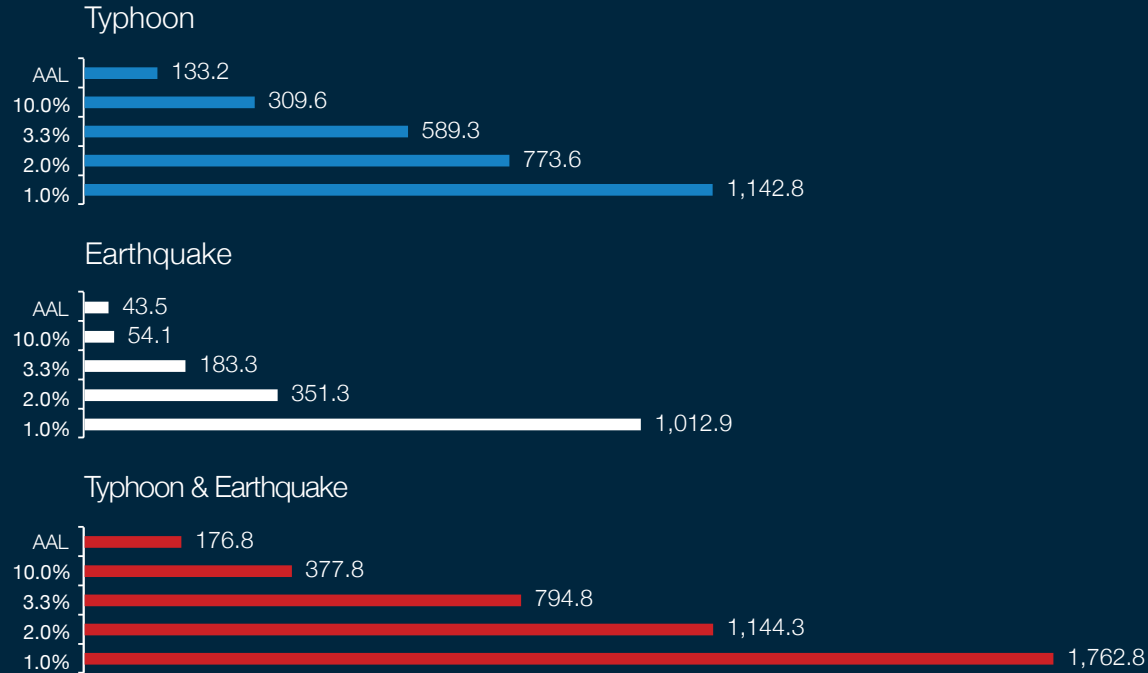
In each simulated year, loss values are expressed as either the summation of all event losses (aggregate) or the maximum event loss (occurrence). Aggregate losses, or the total losses in a simulated year, are presented herein.

Calculating the Probability of Exceeding Loss Levels

To generate AIR modeled losses, first the catalog of simulated events is run against the public and private asset database discussed on page 4. Next, the loss for each event in each of the 10,000 simulated years is calculated. Each simulated year's losses are summed and the years are ranked from largest to smallest by the amount of loss experienced during that year. The largest year's loss in the catalog is met only 1 time in 10,000 simulated years, which corresponds to an EP of 1/10,000, or a 0.01% chance of being met or exceeded in a given year. The graph to the right depicts the relationship between exceedance probability and loss. The chart on page 12 displays the modeled loss totals for the Philippines from typhoons and earthquakes at different frequencies of occurrence. A 10% exceedance probability implies that the Philippines have a 10% chance of meeting or exceeding that loss amount next year.



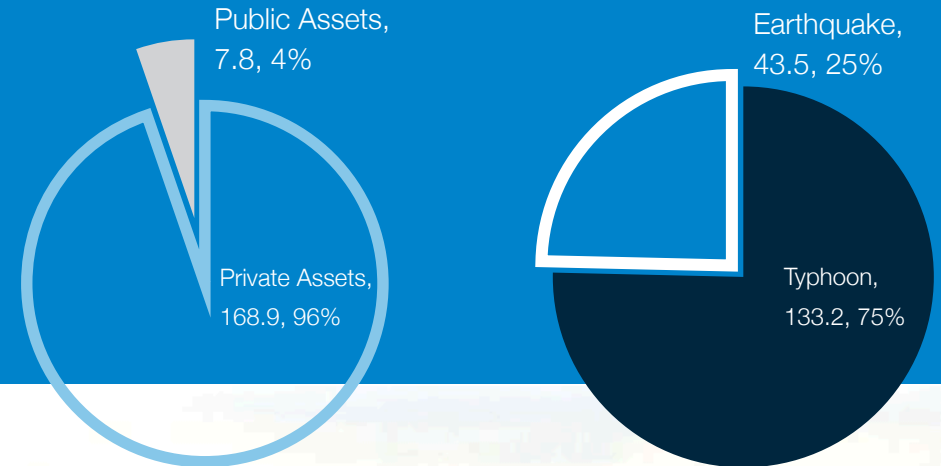
Modeled Loss in PHP (billions)



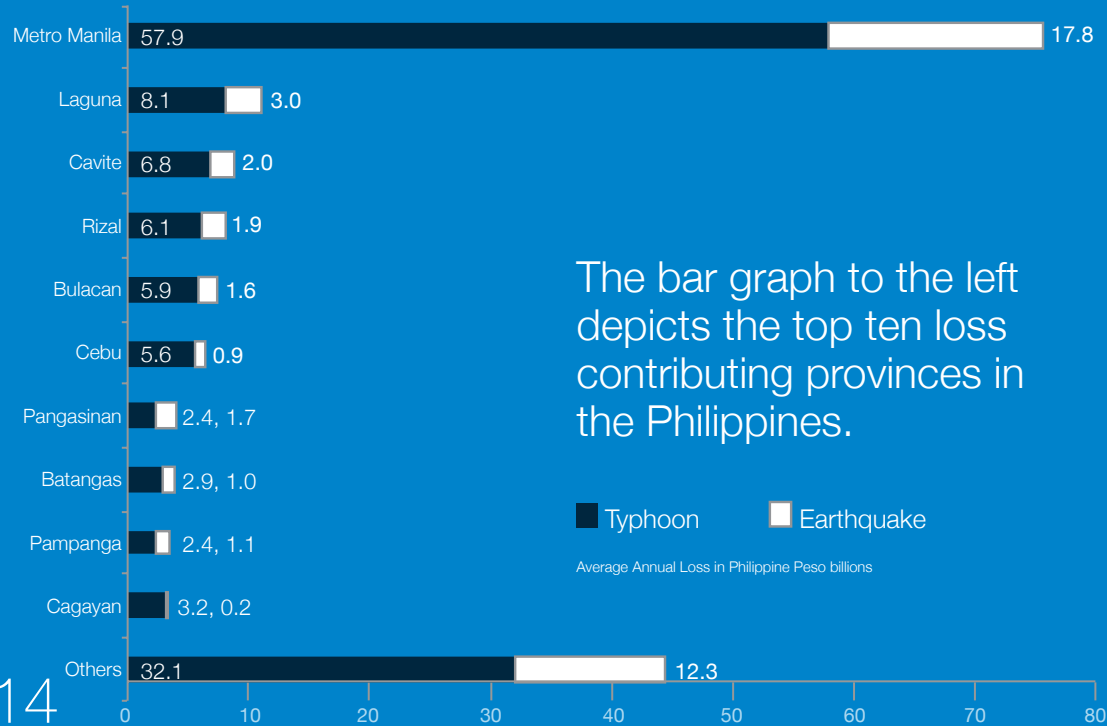
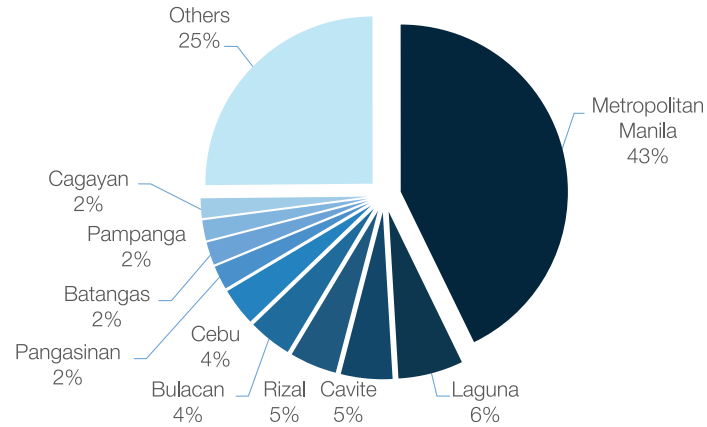
AAL = Annual Average Loss

Average Annual Loss (AAL)

The Philippines is likely to incur, on average, **176.8 billion PHP** per year in direct loss to modeled private and public assets due to typhoons and earthquakes, of which **4%** is related to public assets. Of this average annual loss, **typhoons** contribute **75%** and **earthquakes** contribute **25%**.

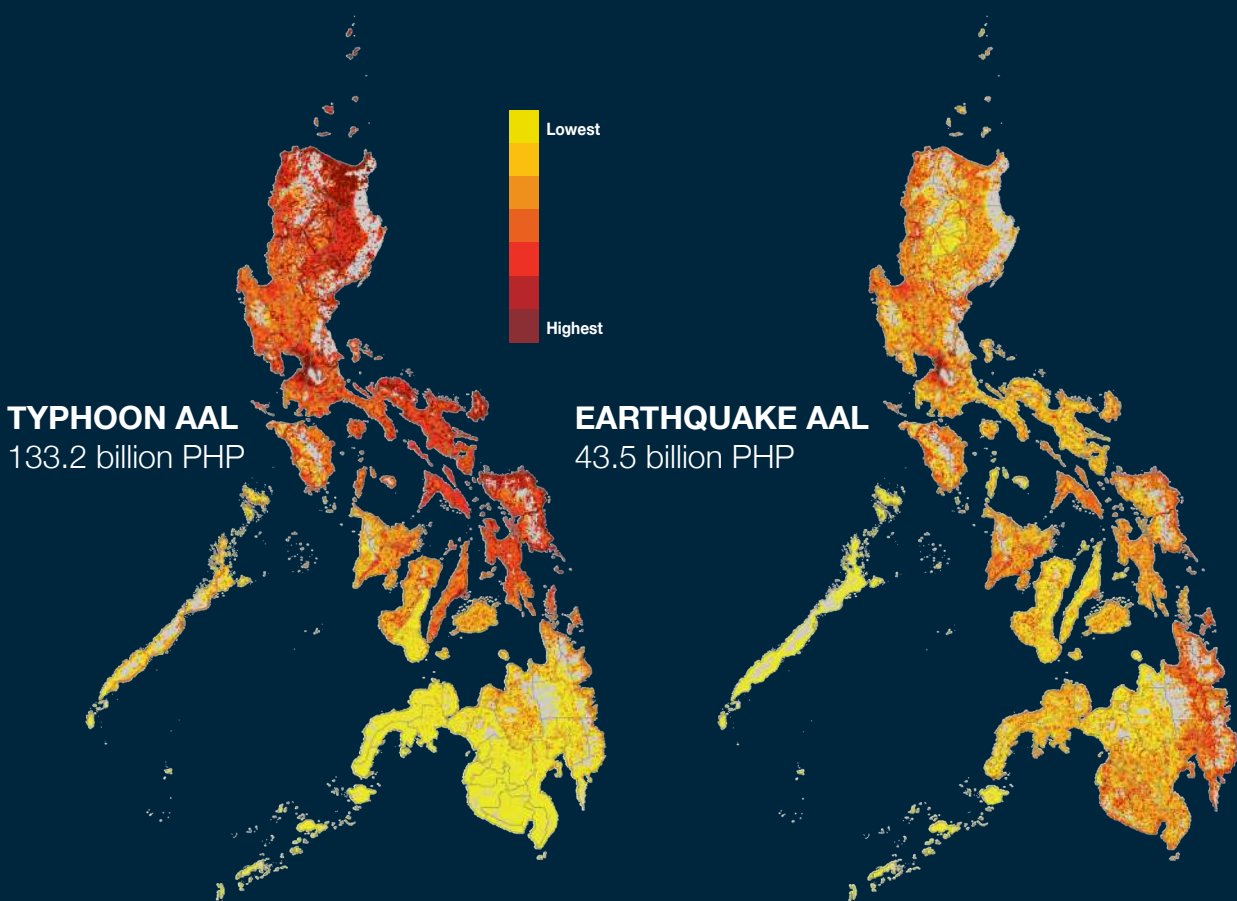


The pie chart to the right displays the contribution of each province to the national AAL.



The bar graph to the left depicts the top ten loss contributing provinces in the Philippines.

Based on modeled results, the Philippines is expected to incur, on average, **133 billion PHP** per year in direct loss to modeled private and public assets due to typhoons—3 times greater than the average annual loss from earthquakes. The loss maps on the next page illustrate the AAL from typhoons and earthquakes on a consistent loss scale enabling direct comparison between the two modeled perils.



TYPHOON AAL
133.2 billion PHP

EARTHQUAKE AAL
43.5 billion PHP

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| | | | | | |
|---|-----|-------|------|------|------|
| Annual Exceedance Probability of Occurrence | AAL | 10.0% | 3.3% | 2.0% | 1.0% |
| Mean Return Period (years) | AAL | 10 | 30 | 50 | 100 |

Risk Profile: Typhoon

| | | | | | |
|-------------------------------|-------|-------|-------|-------|---------|
| Direct Losses (billions PHP) | 133.2 | 309.6 | 589.3 | 773.6 | 1,142.8 |
| (% Asset Replacement Value) | 0.3% | 0.7% | 1.3% | 1.7% | 2.6% |
| Emergency Loss (billions PHP) | 15.9 | 32.8 | 73.9 | 104.6 | 167.1 |

Risk Profile: Earthquake

| | | | | | |
|-------------------------------|------|------|-------|-------|---------|
| Direct Losses (billions PHP) | 43.5 | 54.1 | 183.3 | 351.3 | 1,012.9 |
| (% Asset Replacement Value) | 0.1% | 0.1% | 0.4% | 0.8% | 2.3% |
| Emergency Loss (billions PHP) | 4.9 | 5.9 | 20.0 | 37.8 | 117.0 |

Risk Profile: Typhoon & Earthquake

| | | | | | |
|-------------------------------|-------|-------|-------|---------|---------|
| Direct Losses (billions PHP) | 176.8 | 377.8 | 794.8 | 1,144.3 | 1,762.8 |
| (% Asset Replacement Value) | 0.4% | 0.8% | 1.8% | 2.6% | 4.0% |
| Emergency Loss (billions PHP) | 20.8 | 41.2 | 100.7 | 155.5 | 241.7 |

The table above details the modeled loss totals in addition to the proportion of the loss to the asset replacement value for the Philippines from typhoons and earthquakes at different frequencies of occurrence. The emergency loss represents an estimate of the loss that the national government may sustain as a result of providing necessary relief and undertaking recovery efforts. This is calculated as a proportion of the direct loss.

Glossary

Abbreviations:

- AAL** – Average annual loss
- ARV** – Asset replacement value
- EP** – Exceedance probability

Aggregate Loss – The sum of all event losses within each year in AIR's catalog of events (see Stochastic Catalog).

AIR Model – AIR develops catastrophe models, or computer programs that mathematically represent the physical characteristics of natural catastrophes, terrorism, pandemics, and cyber attacks. The results from the models help private and public sector entities understand and manage their risk. These models help answer questions such as: Where are future events likely to occur? How large, or severe, are they likely to be? How frequently are they likely to occur? What is the wind speed or ground shaking associated with each potential event? What is the property damage and loss associated with each potential event? The AIR Typhoon and Earthquake Models for Southeast Asia utilized for this project, and referred to in this brochure, were released in June 2016.

Asset Replacement Value – The cost to rebuild an entire structure/asset; the replacement value excludes land value and usually refers to part or all of the fixed components of a building or other asset or to its contents.

Average Annual Loss – The expected loss per year, averaged over the length of the catalog of events being considered (typically 10,000 simulated years). For example, if the total loss for 10,000

years is 10,000,000 PHP, then the average annual loss would be 1,000 PHP, or 10,000,000 PHP/10,000 years.

Event Intensity – The destructive potential of an event. The intensity metric varies by peril and includes ground shaking for earthquakes, wind speed for hurricanes, and the depth of the storm surge or precipitation-based flooding.

Exceedance Probability – The probability that any given level of loss will be met or surpassed within a given time period—for example, in the coming year. Loss probabilities can be provided at any geographic resolution—for an entire country's exposure, for a particular subset of buildings, or for an individual property. For example, if a historical typhoon has a 1% exceedance probability for the Philippines, that means that there is a 1% chance that another typhoon will cause losses equal to or greater than that in the Philippines next year.

Exposure Database – A collection of data containing counts of properties and their respective replacement values, along with information about occupancy (residential, commercial, industrial, etc.) and the physical characteristics of the structures, such as construction type (wood, steel, concrete, etc.), year built, and height classifications (1, 2, 3 stories, etc.).

Historical Catalog – A data set containing events that have previously occurred in the region. For typhoons, this includes meteorological and track information from the Japan Meteorological Agency (JMA) and the Shanghai Typhoon Institute (STI) for more than 1,800 storms that occurred in the Northwest Pacific Basin dating back to 1951. Precipitation data from the Tropical Rainfall Measurement Mission (TRMM) as well as satellite imagery from Digital Typhoon were primarily used to specify precipitation characteristics for the data set.

Mean – An average; the value obtained by dividing the sum of several quantities by their number.

Occurrence Loss – The largest event loss within each year in AIR's catalog of events (see Stochastic Catalog).

Peril – A natural or man-made hazard, i.e., typhoon, earthquake, flood, terrorism, pandemic, cyber attack, etc.

Probabilistic Model – A statistical model designed to simulate actual events based on probability theory or the fact that randomness plays a role in determining future events. AIR generates catalogs of potential future events (described under Stochastic Catalog), which form the basis for drawing conclusions such as the likelihood that a peril will strike, where it will strike, its intensity, and the range of potential losses it may incur.

Probability Distribution – A statistical function that describes all the possible values and likelihoods that a random variable can take within a given range between the minimum and maximum statistically possible values. These distributions are used to calculate the likelihood that a given amount of loss will occur based on a spread of possible losses.

Return Period – The time period over which you should expect, on average, to see a loss of the same or greater magnitude. Return Periods are an alternative way to express exceedance probabilities. For example, the loss associated with a return period of 20 years has only a 5% chance of being equaled or exceeded this year, or in one year out of 20, on average. Return Period = 1 / Exceedance Probability.

Simulated Activity/Events – AIR's models contain hypothetical years of typhoon/earthquake events, which are stored in event catalogs. These catalogs of computer-simulated catastrophes represent the broad spectrum of plausible events, with modeled years containing different numbers of events. The process of generating these events is described under Stochastic Catalog.

Stochastic Catalog – Catastrophe models simulate many years of natural disaster activity to capture a range of potential losses. These simulated events are contained in a stochastic catalog, with each year in the catalog representing one realization of what can happen in an upcoming year. To create a typhoon catalog, AIR first collects information on historical events (location, wind speed, central pressure, etc.) and subsequently develops probability distributions around these key variables. Once AIR creates the distributions for each of the variables, AIR samples from there to develop full catalogs based on their understanding of typhoons. For example, AIR starts by sampling from the annual frequency distribution, as this will determine the number of storms in any given year. Location frequency will determine where on the coast a typhoon will make landfall. The central pressure distribution will assign intensity to each event. The radius of maximum winds will tell AIR about the size of the typhoon. Forward speed can indicate the amount of damage that is likely to occur as slower storms frequently cause more damage. Finally, landfall angle plays a key role in understanding the potential impact of storm surge, or the rise of water above typical tidal levels resulting from a storm. This process allows AIR to account for events that are possible but may not have been recorded historically.



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